EF EPI
EF English Proficiency Index
A Ranking of 100 Countries and Regions by English Skills

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2020

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Executive Summary

In today’s world, the English language demonstrates a strong network effect: the more people use it, the more useful it becomes.

More than a billion people speak English as a first or second language, and hundreds of millions more as a third or fourth. For expanding businesses, young graduates, scientists and researchers, and international tourists, English proficiency broadens horizons, lowers barriers, and speeds information exchange. The incentives to learn English have never been greater. And yet, the demand for English proficiency far outpaces supply. Education systems founded in response to the first industrial revolution have yet to adapt to the demands of the fourth. A front-loaded culture of learning leaves adults little time to reskill.

The growth of the gig economy asks people to transition quickly from declining to emerging opportunities. We often see English proficiency presented as a competitive advantage, but our analysis suggests that it is equally significant for the connections it enables. These connections may help individuals find better jobs or start their own businesses, but they are also intrinsically valuable. Connection is one of the defining characteristics of the global citizen—curiosity, contact, and a sense of shared responsibility beyond one’s own borders—and English proficiency today is all about connection.

This report investigates how and where English proficiency is developing around the world. To create the 2020 edition of the EF English Proficiency Index, we have analyzed the results of 2.2 million adults who took our English tests in 2019.

Our key findings are:

English proficiency is improving
Technology-enabled distance education could one day allow anyone to learn English for a competitive price, wherever they are. While that potential has not yet been fully realized, we’ve found consistent correlations between English proficiency and measures of technology adoption, such as securing services per capita, information and communication technology (ICT) exports, and broadband subscriptions. Access to English-language media speeds up many people’s learning process too.

Adults in their late twenties speak the best English
We find that adults aged 26-30 have the strongest English skills. This finding reflects the growing prominence of English instruction in university education around the world.

Countries with high English proficiency are fairer and more open
There is an increasingly clear relationship between a society’s connectedness to the world and the level of social and political equality experienced by its citizens. Closed societies turn inwards and nurture rigid hierarchies. Open societies look outwards. They are flatter, fairer places. English, as a medium of international connectivity, correlates well with measures of both equality and engagement with the outside world.

Technology spreads English
Technology-enabled distance education could one day allow anyone to learn English for a competitive price, wherever they are. While that potential has not yet been fully realized, we’ve found consistent correlations between English proficiency and measures of technology adoption, such as securing services per capita, information and communication technology (ICT) exports, and broadband subscriptions. Access to English-language media speeds up many people’s learning process too.

Non-English speakers cluster in specific job functions
There is a growing gap between job functions with high average English proficiency and those for which language skills seem to be lagging. Some of the results are stark; for example, if all the people working in operations were counted in the Index as a single country, they would rank 100th out of 100 this year. Of course, not every job requires English. But most people will not stay in one job for the duration of a 40- or 50-year career, and English proficiency is critical for adaptability. The divide between those who speak English and those who do not, and the jobs that require English and those that do not, will only grow larger, rendering companies less flexible and individuals less mobile.

The gender gap is narrow
Two years ago, women’s average English level was higher than men’s worldwide and in a majority of countries. That gap has closed significantly. Men tied with women in Asia for the first time, and in Latin America and Europe, men’s scores are higher than women’s by a small margin. In the Middle East, women remain ahead but that gap is closing. It is only in Africa that women continue to significantly outpace men in English proficiency.

European English skills are polarized
English proficiency levels are rising in the European Union. France’s scores have improved for the past three years, but Spain and Italy still lag behind the rest of the EU.

Asia spans the spectrum
English proficiency in Asia declined slightly compared to last year, with almost half the countries surveyed registering a drop in score. As was the case last year, Asia is the region with the widest range of proficiency levels—an unsurprising finding, given its size. China has consolidated its progress over the past decade.

Latin America is turning around
Twelve of the 19 countries surveyed in Latin America this year improved their English proficiency between 2018 and 2019, many of them significantly. Latin American countries, many of which have invested heavily in teacher training in recent years, are at last seeing real improvement.

Africa skews high and low
As in previous years, a few African countries performed well while the rest performed poorly, and the gap between higher and lower proficiency countries is wide.
## Ranking of Countries and Regions

### Proficiency Bands
- **Very High Proficiency**
- **High Proficiency**
- **Moderate Proficiency**
- **Low Proficiency**
- **Very Low Proficiency**

### Countries and Regions by Proficiency

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- 23 Slovakia: 577
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- 25 Argentina: 566
- 26 Estonia: 566
- 27 Philippines: 562
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- 29 Latvia: 555
- 30 Italy: 547
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- 96 Kyrgyzstan: 405
- 97 Saudi Arabia: 399
- 98 Oman: 398
- 99 Iraq: 383
- 100 Tajikistan: 381
EF EPI 2020 City Scores

Proficiency Bands
- Very High
- High
- Moderate
- Low
- Very Low

Very High Proficiency
- Copenhagen: 659
- Buenos Aires: 592
- Nairobi: 592
- Prague: 589
- Mumbai: 588
- Paris: 586
- Madrid: 582
- Sofia: 580
- Córdoba (AR): 579
- Davos City: 578
- Barcelona: 564
- Budapest: 562
- Warsaw: 561
- Bucharest: 562
- Lisbon: 562
- Kuala Lumpur: 604

High Proficiency
- Milan: 549
- Lagos: 548
- Rome: 548
- San Jose: 546
- Shanghai: 542
- Hong Kong: 542
- Havana: 534
- Hyderabad: 530
- Santiago: 529
- New Delhi: 528
- São Paulo: 521
- Beijing: 520
- Kiev: 520
- Moscow: 520
- Saint Petersburg: 520
- Brasilia: 516
- Minsk: 515
- Guadalajara: 514
- Tirana: 514
- Tokyo: 513
- Rio de Janeiro: 512
- Dubai: 508
- Tbilisi: 508
- Surabaya: 507
- Lima: 505
- Macau: 505
- Jakarta: 503
- Santo Domingo: 503
- Montevideo: 500
- Panama City: 500

Moderate Proficiency
- Wuhan: 498
- San Salvador: 495
- Tunis: 494
- Medellín: 492
- Mexico City: 491
- Bandung: 490
- Guatemala City: 483
- Hanoi: 481
- Monterrey: 481
- Casablanca: 479
- Ho Chi Minh City: 477
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- Bogotá: 473
- Cairo: 473
- Istanbul: 473
- Quito: 471
- Tijuana: 471
- Cali: 469
- Ankara: 468
- Khartoum: 463
- Managua: 459

Low Proficiency
- Nur-Sultan: 448
- Almaty: 442
- Baku: 440
- Bangkok: 434
- Bishkek: 430
- Baghdad: 428
- Tashkent: 428
- Yangon: 425
- Jeddah: 402
- Riyadh: 399
- Dushanbe: 381

Very Low Proficiency
- Wuhan: 498
- San Salvador: 495
- Tunis: 494
- Medellín: 492
- Mexico City: 491
- Bandung: 490
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- Hanoi: 481
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- Cali: 469
- Ankara: 468
- Khartoum: 463
- Managua: 459
EF EPI Facts and Figures

Who are the test takers?

2.2M
Total Test Takers

94%
Under 60 years old

54%
Female

46%
Male

26
Median Age

EF EPI 2020 regional trends

Europe
Asia
Africa
Latin America
Middle East

Highest Score
Netherlands
652
Singapore
611
South Africa
607
Argentina
566
Iran
483

Lowest Score
Azerbaijan
432
Tajikistan
381
Rwanda
408
Ecuador
411
Iraq
383

Improved Band
(countries or regions)
8
2
1
2
4

Declined Band
(countries or regions)
2
2
1
5
0

EF EPI 2020 regional scores

EF EPI Regional Averages

Europe
550
Asia
497
Africa
492
Latin America
480
Middle East
441

World Average Score: 500

How do gender and age affect English proficiency?

Global Gender Gap

Global Generation Gap

Age Groups
**English and Innovation**

Propelled by digital tools, the 21st century has seen an unprecedented exchange of information and ideas across borders. As global English skills improve and the costs of travel and communication decline, that exchange will only accelerate.

Today, scientists and engineers simply cannot afford to miss out on global innovation because of language barriers, and it is not just them who need to access new ideas. In every field, professionals need to stay abreast of international best practices. For companies, too, a culture of English proficiency makes it possible to tap pools of talent and expertise that, just a few years ago, would have been out of reach.

Reflecting these trends, we have found a high correlation between English proficiency and the Global Talent Competitiveness Index (Graph A), a report that assesses a country’s ability to attract, develop, and retain skilled workers.

**Meetings of minds**

Tools for collaboration are only getting better. Online, work-based social media and collaboration tools are on the rise, enabling more frequent and more casual communication between employees in different locations. Back in the physical world, international conferences and conventions attract millions of participants. By 2018 alone, there were more than 3,700 TEDx conferences, and a total of 3,700,000 people participated in TEDx conferences in 2018 alone.

Exciting as this collaborative ecosystem is, even the best collaboration platform cannot function when employees do not speak the same language. And those meetings and conferences take place almost entirely in English. From teachers to CEOs, those who speak English have broader contact with their peers and better access to the best minds and ideas in their fields.

**See and be seen**

Cutting-edge scientific research today proceeds through complex, collaborative projects. The days of individual labs working on their own is coming to an end, and leveraging the resources of teams in different labs is often a requirement for funding. In 2017, 60% of articles in the Nature Index were international collaborations, a higher proportion than ever before. It is not surprising, then, to find a strong correlation between a country’s English proficiency and the number of scientific and technical journal articles per capita (Graph B) as well as its investment in R&D, in terms of both capital and human resources.

In terms of the number of papers published, China’s scientific production is progressively outstripping that of the United States. But in the past, the impact of the country’s research was hampered by a lack of international collaboration. Papers published in English are much more likely to be cited than those published in another language. In November 2018, The Economist reported that bonuses for Chinese scientists who get a paper published in Nature were as high as 165,000 USD.

Where new ideas come from

Diversity has an impact on innovation—an impact that researchers are only beginning to fully understand. A growing body of academic research shows that diverse groups make better decisions, rely more on facts than opinions, and demonstrate less cognitive bias than homogenous groups. Cultural diversity, in particular, is correlated with innovation. Research by McKinsey & Company in 2017 found that companies with executive diversity are 33% more likely to have industry-leading profitability. And English proficiency enables diversity: of the top 100 companies in the Thomson Reuters IX Global Diversity and Inclusion Index 2018, only seven are headquartered in countries with low English proficiency.

**Bright Ideas**

English proficiency is positively correlated with several key measures of innovation, including public investment in research and development, and researchers and technicians per capita. In 2017, the Union of International Associations cataloged 10,786 meetings and conventions in 166 countries around the world. There were more than 3,700 TEDx conferences in 2018 alone.

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English proficiency is positively correlated with several key measures of innovation, including public investment in research and development, and researchers and technicians per capita.
Modern workplaces are evolving rapidly, driven by digital technology, the growth of the gig economy, and the rising value of social capital in individual consumption patterns. It is no longer enough that companies compete in the global marketplace. They are increasingly expected to behave ethically, actively engage their customers, and weed out bad actors before they can tarnish the brand. Indeed, the 2019 Edelman Trust Barometer reported that 56% of people worldwide trust businesses “to do what is right,” versus just 47% who trust their governments.

These rapid changes have caused a boom in employee education. Sloan Management Review and Deloitte’s 2018 Digital Business Global Executive Study and Research Project, which surveyed 4,500 executives and professionals from around the world, found that 90% think they need to update their skills at least annually, and 44% see development as a year-round exercise.

At the same time, the growing proportion of workers in atypical work arrangements, such as contract, freelance, part-time, and gig work, means that more and more people are left out of existing training models. Managing external talent segments and optimizing the workforce ecosystem will require new ways of thinking about training and development. Autonomous learning has the potential to address some of these issues, with employee-managed individual training accounts that receive contributions from both employers and government, and externally inspected micro-credentials to guarantee skill portability.

Current workforce English proficiency as measured by this data should not be interpreted as the target English level for particular industries or job functions. Rather, it offers a snapshot of current average English skills in the global workforce. Many working professionals do not have a sufficient mastery of English to be fully productive in their current roles or to evolve into new ones. Those charged with employee training and development must take a strategic view of the English proficiency requirements in each function and for each individual within their organization.

### EF EPI by Industry

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### EF EPI by Region

- **World**
- **Europe**
- **Asia**
- **Latin America**
- **Middle East**
- **Africa**

### Proficiency Bands

- **Very High**
- **High**
- **Moderate**
- **Low**
- **Very Low**

---

**Getting a promotion**

Managers speak English better than executives and staff in every region except Asia. The skill gap is particularly wide in Europe, which has higher average adult English proficiency. This finding suggests that companies in Europe may have a sort of “English glass ceiling” operating on the transition from junior to managerial positions, in which staff are not promoted unless they speak English. The same rule does not appear to apply to executives, where selection is stiffer and other leadership qualities receive more attention. Executives are almost always older than the average employee, and our data shows that people over 40 have less mastery of English on average of all test takers. There may not always be qualified candidates for executive positions who also have good English skills.

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**Left out of the team**

Businesses today operate with high levels of collaboration, with flat, non-hierarchical structures and dedicated tools for internal networking. These innovations aim to make companies more agile, more innovative, and fairer. But our data shows that some parts of organizations have not been invited to the party. People in operations, clerical, and technician roles have, on average, much lower levels of English proficiency than their coworkers. This gap prevents them from being productive members of multinational teams, and it limits their career prospects. Recent research by the McKinsey Global Institute finds that nearly two-thirds of jobs include a substantial share of tasks that could be automated, based on current technology. When the job market shrinks, people who lose their jobs need opportunities to pivot to new positions. If their English skills are lacking, that transition will prove challenging.

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**English and Work**

Businesses today operate with high levels of collaboration, with flat, non-hierarchical structures and dedicated tools for internal networking. These innovations aim to make companies more agile, more innovative, and fairer. But our data shows that some parts of organizations have not been invited to the party. People in operations, clerical, and technician roles have, on average, much lower levels of English proficiency than their coworkers. This gap prevents them from being productive members of multinational teams, and it limits their career prospects. Recent research by the McKinsey Global Institute finds that nearly two-thirds of jobs include a substantial share of tasks that could be automated, based on current technology. When the job market shrinks, people who lose their jobs need opportunities to pivot to new positions. If their English skills are lacking, that transition will prove challenging.
English and the Economy

A lingua franca lowers transaction costs across borders; the more widely English is adopted, the more savings it generates. Although there is evidence that the pace of globalization is slowing, international trade is a significant portion of the world economy, with exports making up around 20% of the world’s economic output. We consistently find a correlation between ease of doing business and a country’s English proficiency, as well as speaking English and a range of logistics-related indicators.

Human capital development

For economies around the world, higher English proficiency correlates with higher gross domestic product, higher net income, and higher productivity (Graph C). To be clear, there’s no evidence that English proficiency drives this economic success. But the complex relationship between language skills and economic growth—with greater wealth facilitating more English training, and English skills helping economies stay competitive—highlights the role that English can play in broader schemes for economic growth.

Trust me, I speak English

Speaking the same language as a trading partner is not only a technical necessity, but also a basis for building trust. That trust is reflected in the data: economist Pankaj Ghemawat estimates that countries that share a language trade 42% more with each other than they would if they did not share a language. Although technology and AI will increasingly assist in routine translation, we are a long way from a language engine that can understand the cultural nuances humans routinely navigate in everyday communication.

Far from the English-only business environment decried by linguistic protectionists, today’s multinational firms engage with a diverse linguistic landscape. True, there is a drive to use English as the fastest and cheapest mode of communication between speakers of different languages, but investment in other languages is high, too. According to national agencies for language promotion, at least 150 million people worldwide are currently studying French, Spanish, or Chinese as foreign languages. There is enormous trust to be gained by learning the native languages of your partners.

In developing countries, the transition to a knowledge-based economy requires building both infrastructure and a skilled workforce that is able to offer services internationally. In the past 30 years, many emerging economies closed the gap with richer countries thanks to manufacturing. As those opportunities dry up, they will need to focus more on education, for both children and adults, if they are to tap into international trading opportunities and develop service-sector industries. We find a correlation between a country’s level of human capital and its English proficiency (Graph D).

Services from afar

Services represent a growing share of global economic activity, but they are more difficult to export than goods. iPhones can be shipped anywhere; accountants cannot. There is a correlation between English proficiency and a country’s service exports as well as the value added per worker in services. As the complexity and sophistication of economic exchange increases, so does the demand for linguistic competencies. A growing number of MBA programs demand fluency in English and a second, sometimes third, language.

English pays off

We have found a consistently positive correlation between English proficiency and a range of indicators of human and economic development, including adjusted net income per capita.

Graph C: English and Productivity

Graph D: English and Human Capital

Participate in the EF EPI: take the free EF SET at efset.org
English and Society

Adult English proficiency is a strong proxy for the openness of a society. Where adults have learned to speak English, they are also, on the whole, more internationally mobile, more politically engaged, and more progressive in their outlook on gender roles. That is not to say that there is a neat cause and effect relationship. Instead, it seems likely that the same forces that cause people to adopt English as a global tool for communication also increase openness and reduce inequality.

Balance of power
Adult English proficiency correlates with Hofstede’s Power Distance Index (PDI), which measures the extent to which the less powerful members of an organization accept that power will be distributed unequally. The PDI captures perceptions about inequality in both professional environments and family structures. A higher score on the PDI is typical of rigid, hierarchical systems in which subordinates and the young are expected to obey orders from above. In these societies, high levels of inequality are the norm, as is lower English proficiency.

At the opposite extreme, we find countries and regions where flatter corporate organizations thrive, tolerance of inequality is low, and ideas are valued regardless of a person’s age or seniority. In these places, English proficiency tends to be higher.

Looking outward instead of inward
Although English does not undermine hierarchy directly, it may contribute to broadening a society’s horizons. Demand for English learning has never been higher, and there is no point learning English if one does not intend to communicate and travel across borders. With that movement comes freedom to observe how the rest of the world operates. We find a very strong correlation between a country’s global connectedness and its level of English, as well as robust correlations between English and indices of democracy, civil liberties, and political rights.

Half the sky
Women form an essential part of a skilled 21st century workforce. In the majority of countries, both rich and developing, women are more educated than men. Yet their job opportunities are limited by wage gaps, structural imbalances, and cultural expectations that they will do more than their share of unpaid work in the home. All countries have much to gain by systematically addressing these imbalances.

In societies with more progressive gender roles, people speak better English. The World Economic Forum’s Global Gender Gap Report measures how well women fare relative to men in terms of economic participation, educational attainment, political empowerment, and health. The EF EPI correlates with this index (Graph F). Again, there is no simple cause and effect relationship here. Speaking English does not directly improve women’s rights. Rather, societies that value gender equality tend to be wealthier, more open, and more internationally minded, and these are also the places where people speak the best English.
EUROPE

EF EPI Rankings

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Proficiency Bands:
- **Very High**
- **High**
- **Moderate**
- **Low**
- **Very Low**

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All together now

What began as an idealistic forum to promote peace has evolved into the most tightly integrated political and economic union in the world, enabled by a shared language.

Europe has the highest English proficiency of any region by a wide margin—even more so if only EU and Schengen Area countries are included in the regional average. This success reflects decades of effort by national education ministries and the EU itself to promote multilingualism. Fast and easy communication strengthens ties between Europeans, as does student exchange, travel, and transnational work. Even as growing nationalism challenges the EU project, the opposing forces of European cohesion appear robust.

On the same page

The countries with the highest English proficiency in Europe are clustered in Scandinavia. School systems in these countries employ several key strategies, including an early focus on communication skills, daily exposure to English both in and outside the classroom, and career-specific language instruction in the final years of study, whether that is vocational school or university. The EU’s robust data-collection and information-sharing network has been helpful in spreading best practices between member countries.

Corporate and government-funded adult training programs are common across Europe as well, but these English courses are often too short and too low-intensity to be effective. European countries would be able to raise English proficiency even further, especially among older demographics, by instituting adult training that is certified externally and normalized against credentialing systems to ensure its quality and portability between jobs.

Less agile members

Of the Eurozone’s four largest economies, only Germany speaks English well. France, Spain, and Italy lag behind nearly every other member state—a finding that has been consistent across previous editions of the EF EPI. Of the three, only France has made consistent gains over the past three years. According to a recent government report, at the age of 15, only a quarter of French children are able to string together a few sentences in “more or less correct” English. Another round of education reforms was announced last year.

The gap in English proficiency is particularly concerning because both Italy and Spain suffer from high rates of unemployment, particularly among the young, and could desperately use the new economic opportunities that faster, smoother communications with the rest of Europe would bring.

East not meeting west

English skills continue to lag in countries on the margins of the European continent. English proficiency in Turkey has declined in the past five years, although recovering somewhat this year, as the country’s dreams of joining the EU have faded and other priorities have emerged. English instruction in schools focuses on grammar and translation rather than practical communication skills, with much of the content delivered in Turkish. Hundreds of elite high schools with a portion of the instruction delivered in English have been closed across the country for political reasons. As in the Gulf States, Turkish graduates often need a year of intensive English preparatory courses before entering university because their level of English is too low for the degree they plan to pursue.

Generation Gap

Age Groups
Room for improvement

For decades, Asia has been the workshop of the world, fueling economic development across the region. But a transition from manufacturing to knowledge-driven growth will require better English.

Despite major investments in English education, in both the private and public sectors, the average English proficiency score in Asia has remained stable for the past five years. That average, though, masks substantial diversity: Asia is the region with the widest range of English proficiency levels. This year, in the population-weighted regional average, China’s rising proficiency counterbalances declines in other countries.

Transforming English education

Forty years after China opened itself to foreign investment and private business, the country’s transformation has been remarkable. Two-thirds of the world’s decline in poverty since 1990 occurred in China. Since 2000, China’s focus has shifted to developing a world-class scientific community and cultivating soft power abroad. Recognizing that English proficiency is key to meeting those objectives, China has expanded English instruction to schools across the country, transitioning from memorization-driven to communication-driven teaching, reformed the national assessment tool, incentivized foreign-educated Chinese talent to return home, and invested in transforming its leading universities into world-class research institutions that publish in top English-language journals. Even the wealthiest countries in Asia lag behind Europe in funding for adult education outside the workplace. This funding oversight is unsustainable. With an aging workforce and limited tolerance for immigration, countries like Japan and South Korea need to encourage those already working to upskill. The benefits are not only professional; research suggests that lifelong learning is protective against dementia.

Zones of opportunity

English proficiency in Central Asia is markedly lower than the rest of the region, partly because Russian is the most commonly taught second language in schools. The region, though, is beginning to pivot more towards international trade, including with partners outside the orbit of post-Soviet republics. Kazakhstan in particular has been increasing its involvement with China through such high-visibility projects as the Belt and Road Initiative’s New Eurasian Land Bridge.

In 2018, President Nursultan Nazarbayev announced that agreements for 51 Chinese-Kazakh projects had been signed and 1,200 Kazakh projects had been signed and 1,200 joint enterprises were already in operation. As Central Asia continues to open up to global trade, it will experience a more pressing need for English speakers.

In Cambodia, Sri Lanka, and Thailand, a lack of English proficiency hampers access to jobs in the tourism industry, which represents at least 10% of their economies. With comparatively low wages and beautiful scenery, these countries already attract over 38 million visitors per year. These visitors are mainly concentrated in resort areas. In order to spread the wealth more evenly to different regions and open jobs in tourism to more of the people who want them, schools will need to do a better job teaching English to all students.

Education systems in India and Pakistan face structural challenges beyond English education. One in every 13 unschooled children in the world lives in Pakistan. A recent study in India found that only 27% of third-grade students could do double-digit subtraction, and 38% could not read simple words. The fact that so many schools in both countries use English as their language of instruction, even though most students do not speak the language, only makes matters worse. Among other reforms, policymakers in these countries need to offer more students instruction in their native languages—a policy that actually helps English learning in the long run, along with comprehension of core subjects.

Asian economies have experienced extraordinary economic growth over the past several decades, guided by leaders who forged global connections and built robust multinational companies. As Asian countries seek to expand into service and knowledge-based industries, and as the region’s growing middle class clamors for more opportunities, it will be essential to offer high-quality English instruction to a broader segment of the population. In many cases, that will mean improving English instruction in schools. In some contexts, adult instruction is of nearly equal importance.
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Proficiency Bands
- Very High
- High
- Moderate
- Low
- Very Low

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Investment brings results

After years of stagnation, plans to improve English proficiency are finally gaining momentum in Latin America.

Twelve of the 19 Latin American countries included in this year’s EF EPI improved their adult English proficiency since last year, and four improved significantly. Although the population-weighted regional average only increased slightly, due to the downward pressure of Mexico, the overall trend is encouraging.

When investments pay off
In the past two decades, Latin American countries have made enormous progress in ensuring that all children have access to education. Now, attention has shifted to English skills. The Latin American business community is increasingly vocal in its demand for more English speakers, and, in response, a majority of the region’s countries have rolled out education reforms to teach English better and more widely. It is too early to judge these reforms based solely on adult proficiency levels, but national testing has shown promising results among students. Successful models will provide a roadmap for countries with less successful programs in the region.

In 2015, Uruguay rolled out an ambitious plan to raise English proficiency, investing in technology to enable remote English teaching at schools with no qualified English teacher on site. All urban public schools now have either locally or remotely taught English lessons, and the online course offering has been expanded to teachers to encourage them to upskill. The results so far are positive, with nearly 80% of students at the end of primary school testing at an A2 level or above, compared to just 56% in 2014.

Although it is one of the poorest countries in Latin America, Bolivia has cut rates of extreme poverty by half in the past decade and dramatically improved access to schools in rural areas. Literacy rates have risen accordingly, and our data shows that English proficiency is also on the rise.

With stability, growth
Latin America is a region plagued by violence, with 42 of the world’s 50 deadliest cities, as determined by homicide rates. Fifteen of these cities are located in Mexico. This large country has also seen its English proficiency scores decline since 2017, and, although there is no direct link between this result and levels of violence, both are indicators of the fragility of state services.

El Salvador, Nicaragua, and Honduras, infamous for high levels of violence, have made enormous progress in safety and policing. Murder rates are down 50% in El Salvador since 2015, and by a similar margin in Nicaragua since 2010. All three countries have seen significant improvements in their English proficiency since 2017. These are still by no means safe countries, and, again, there is no causal link between levels of violence and English proficiency, but it is clear that when people are free to work and study without fear, society flourishes.

Uneven access
Despite laws that make English a required subject in most Latin American countries, access to English classes remains uneven. In some regions of Mexico, less than 10% of schools offer English lessons despite their legal obligation to do so. In Ecuador in 2014, that figure was less than 7%. Disparities in access to English education are particularly acute between rural and urban areas, and between private and public schools. In some countries, the demand for English in the workplace is so high, and the school provision so poor, that huge numbers of professionals invest in English lessons.

A 2015 study in Brazil found that 87% of adults surveyed had paid for English courses since completing their education.

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New generations, new opportunities

The past decade has seen a surge of foreign investment in infrastructure and business projects in Africa. Better English would strengthen these international collaborations.

While European colonial powers, in particular France, have long maintained close relationships with African countries, it is China that has driven the most recent wave of foreign investment in the continent. Today, Africa is buzzing with large infrastructure projects, trade deals, and new business ventures. More than 320 new embassies and consulates opened in Africa between 2010 and 2016. But past scrambles for the continent’s wealth, marked by violence and colonial oppression, cast a long shadow. Better English proficiency would help foreign investors and their African partners to deliver more transparent contracts and smoother cooperation.

Mind the gap

In this year’s Index, there is a yawning proficiency gap between Kenya, Nigeria, and South Africa—which all fall in the upper portion of the Index, and which have three of the largest economies in Africa—and the other 10 countries surveyed. Unfortunately, we only have enough data to include 15 countries in Africa in this year’s Index. It is still too few to get a clear picture of the continent as a whole. There may, in fact, be a wide gap between high and low proficiency countries, or it may be that there is more of a spectrum of skill levels than this data indicates. We can only encourage more African adults to test their English so that future editions will be more complete.

Inequality is endemic across Africa. In cities, it is common to see skyscrapers surrounded by slums. The gap between urban and rural standards of living is often equally jarring. There are structural and historical reasons for these inequalities, and rapid population growth and urbanization are aggravating the problem. The UN projects that the population of Africa will double in the next 35 years. The continent is home to 21 of the world’s 30 fastest growing urban areas. African education systems are largely unprepared to train so many young people, raising the possibility that vast numbers of poorly educated young adults will struggle to find economic opportunities while migratory pressures on Europe remain high.

Mother tongue education

Colonial history has linked European languages with high social status in the minds of many Africans. As a result, local school systems often prioritize teaching in English or French, rather than local languages.

It is time to end that practice. A robust body of research shows that children who are not taught to read and write in their native language are at a permanent disadvantage, yet nearly every sub-Saharan African country uses a colonial language as the language of instruction in its education system, with the exception of Ethiopia, Eritrea, and Tanzania. A recent study of 12 schools in Cameroon that switched from teaching in English to teaching in Kom, the children’s native language, found that after five years Kom-medium children performed better in all subjects, including English. Kenya introduced daily Kiswahili lessons in primary schools this year, although the bulk of instruction remains in English.

Because many African countries have diverse linguistic landscapes, switching to native-language instruction requires significant investments in curriculum development, but ensuring that all children are literate in their mother tongue is well worth the money. There are advantages to speaking an international language such as English or French as well, and in regions with several commonly spoken languages, either of these international languages may serve as a bridge between communities as well as a link to the wider world.

The challenge of deciding which language to teach in mixed-language communities is significant, but the educational advantages of several years of native-language education for every child make overcoming those challenges worthwhile.

Explain yourself

Adults in North Africa speak English at levels similar to their peers in the Middle East. Algeria, Morocco, and Tunisia have complex linguistic landscapes, with local dialects of Arabic, Berber, French, and Modern Standard Arabic all serving various roles in private life, the education system, and the public sphere. English is a relative newcomer to the mix, but it is increasingly valued, particularly for its neutrality and business potential. Algeria and Tunisia have experienced modest improvements in English proficiency since last year, although they will need to invest more in English education if they are to prepare their young workforces for entrepreneurship in internationally competitive markets.

More openness and exchange would benefit North Africa considerably, both economically and socially. A quarter of young men in the region are unemployed, and it remains one of the lowest-performing regions in the world in terms of gender equality. Only 26% of women find work outside the home, and those who do are paid 30-50% less than their male counterparts. These gender roles, combined with media-fed fears of terrorism and the lack of English skills, contribute to the “othering” of North Africans, cutting them off from the economic opportunities they so desperately seek.
MIDDLE EAST

EF EPI Rankings

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<th>Rank</th>
<th>Country</th>
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Proficiency Bands: • Very High  • High  • Moderate  • Low  • Very Low
Ready for change

Once at the forefront of science, literature, and trade, the cultures of the Middle East are today more marginal to cutting-edge research and economic production. But change may be coming to the region.

Half of the population of the Middle East is under 30, and it has become clear that the public sector cannot afford to employ all of them. In addition, petroleum and gas-rich countries understand that carbon-based economies will soon become a thing of the past. In the past two decades, these countries have invested more in education—a wise decision considering their young populations.

Opportunities of youth

The Gulf States have transformed their higher education systems in the past two decades. Among other reforms, government leaders have loosened public universities’ monopolies, supporting private institutions that bring in Western-trained academics and offer courses in English. Officials in the U.A.E. and Qatar have also invited elite Western universities to set up satellite campuses in their countries. This competition has pushed public universities to reform, modernizing their curricula and switching to English for some degree programs.

Disappointing results

Unfortunately, progress in teaching basic skills to schoolchildren has been slower, and many countries have been forced to set up programs to help transition students from secondary school to university. Literacy rates have risen rapidly across the region, but in the latest PISA testing, 15-year-olds in the three participating Middle Eastern countries—Jordan, Qatar, and the U.A.E.—scored at the lowest available benchmarks for reading, math, and science. In the latest TIMSS tests of fourth graders in math and science, eight of the world’s 11 lowest-scoring countries were in the Middle East. Our data tells the same story: English proficiency in the region is by far the lowest of any region in the world.

In some ways, it is surprising that English proficiency is not higher. The Middle East is diverse, in most countries in the region, more than 30% of the population is foreign-born. Although a portion of those immigrants speak Arabic when they arrive, many do not. Additionally, nearly a million students are enrolled in private, English-language K-12 schools in the U.A.E. and Saudi Arabia, representing 20% of the total population of students at international schools worldwide. Many higher education institutions in the Gulf States teach some or all of their courses in English, and government-funded scholarships have sent more than 200,000 university students to the U.S. or U.K. to earn a degree. Yet the average level of English in the region remains low.

The challenges ahead

In some countries, the problem appears to be uneven access to English education resources. Our data finds that Dubai, for example, has a much higher level of English proficiency than its country as a whole. Saudi Arabia’s population is spread over a huge and unevenly developed territory, with varying levels of access to English instruction in schools. Placing qualified English teachers in every school is admittadly difficult, particularly when the number of English-speaking adults is so low, but other large countries like China have tackled the same problem. Hiring teachers from abroad is the solution preferred by many private schools and universities in the Middle East, but building a local professional class of English-speaking teachers would be a more sustainable solution.

In other countries, the arrival of large numbers of refugees has stressed the education system, redirecting resources towards provision of basic services. More than one million Afghans live in Iran, and more than two million Palestinians and one million Syrians live in Jordan, a country of fewer than 10 million people.

Fragile economies, persistent conflict, and over-reliance on public sector employment are among the challenges facing Middle Eastern countries that want to equip their youthful populations with the skills required for the global workforce. Meeting these challenges could have a transformative effect on the region, and improving the region’s poor English proficiency will be an essential part of that transition. It remains to be seen whether that transition can be made smoothly amid regional tensions and a changing global energy market.
Conclusions

English is, by far, the most widely studied second language in the world.

Ninety-seven percent of European secondary students are learning it; it is a required subject in schools across much of Asia and Latin America; the majority of countries in Africa use English as the language of instruction; more than 90% of the people who learn a language with EF each year choose to study English.

Yet despite these massive public and private investments in teaching English, results are frustratingly uneven. Pupils with years of classroom instruction often cannot hold a conversation. Professionals see their prospects limited when their English skills cannot keep up with their ambitions.

Why is there such a mismatch between the supply and demand for English proficiency? It is largely due to the speed with which English rose in value in the workplace. In 1989, the Internet was not available to the public, and English, when it was taught at all, was offered alongside other electives. Fast-forward 30 years and our hyper-connected world uses English as its common tongue. According to Cambridge English, three-quarters of companies worldwide say English is important to their business. Those students who were attending school in 1989 and in the preceding decades are the core of the global workforce. Some speak enough English. Many do not.

Click here to meet your English teacher

Technology helped create this problem. It may also help solve it. While giving out laptops to children is demonstrably ineffective, true digitalization—including teacher training on using the new tools—has enormous promise in the English-language classroom. EdTech can connect students to authentic source materials and practice modules, allowing teachers to individualize instruction. Chatbots let students practice conversation without waiting their turn in a large class. Teachers can receive subject-specific support, coaching, and professional development more consistently.

In countries without enough qualified English teachers—which is the vast majority of them—a device loaded with instructional material and AI may eventually allow students to learn basic English on their own. For now, the urgency of training teachers can hardly be overstated. Again, technology can help. Many education ministries already understand that overhauling teacher training programs and upskilling their current teachers—in English and in other subjects—must be their top priorities. Leveraging technology to deliver teacher training at scale is a real possibility.

The forever student

Children’s brains are particularly well adapted to learning languages, but the idea that adults cannot learn English has been thoroughly disproven. In a rapidly evolving society, we cannot possibly hope to learn everything we need to know in the first quarter of our lives for successful careers in the subsequent three quarters. As the world of work changes, a fundamental cultural shift towards lifelong learning is both necessary and inevitable.

The promise of technology is, if anything, even greater for adults. The flexibility of online English learning is perfectly suited to corporate training and personal upskilling. A distributed network of teachers can give adults access to higher quality instruction than available locally, and for a lower price. Universally recognized micro-credentials for English training would help reassure professionals and government sponsors about the quality of the courses they are investing in.

The myth of quick and easy

The Internet is littered with blog posts offering three amazing tips, five easy steps, and 10 great things anyone can do to learn English. If it were that simple, there would be no demand for English speakers because everyone would already be one. The reality is that an adult who does not speak English will need at least 600 hours of high-quality instruction and 600 hours of speaking practice to master English well enough for the average workplace. People whose native language is very different from English, who require advanced English skills, or who have no experience learning foreign languages will need quite a bit more time.

The myth of quick and easy language learning frustrates individual learners when their progress does not match their expectations. Many choose an English course with just a few hours of class per week, thinking it will be enough. Most give up well before reaching the 1,200 hour mark. The myth also derails employers and governments that invest in large-scale English training. They opt for less extensive programs and programs that offer participants no opportunities to actually speak English. The smaller price tag is only attractive until they measure the results. Busting the myth that a language can be learned without lots of time and practice would improve the efficiency of both public and private investments.

Speaking the same language

Worldwide, many people face common misconceptions about English-medium schools. Using English as the language of instruction makes perfect sense, of course, in communities where students speak English at home, or as part of a genuine bilingual education program, but it creates problems everywhere else. A large and definitive body of research shows that, in order to grow into literate and numerate adults, students must learn to read and write in their native language. That conclusion sounds perfectly obvious to native speakers of Mandarin, Spanish, and other high-status languages, but for native speakers of hundreds of lower-status languages, a mother tongue education is not available.

The problem is particularly widespread in sub-Saharan Africa, India, and Pakistan, where colonial history has given English a special status, even in areas where students, parents, and teachers know very little English. The English-speaking elite see no reason to change a system that empowers them, and English-language schools are popular with parents who hope their children will join that elite. But several large-scale testing initiatives have shown that when children are taught in a language they do not understand, by teachers whose English is poor, they do not learn English—and they do not learn anything else, either.

Worldwide English proficiency has never been higher. This reflects the results of thousands of large and small-scale efforts to teach English around the world. But we are a long way from having a language that the whole world shares. People want to connect, and yet billions are being left behind. Governments, education systems, and companies must do more to ensure that English and the opportunities it affords are open to everyone.
Recommendations

Most organizations and individuals are convinced of the advantages of English proficiency. However, not everyone knows how to get there. Here are a few recommendations for different stakeholders.

For companies
- Set realistic goals that take into account the hours needed to close the gap between current and target proficiency levels for each individual.
- Build a culture of internationalism and mobility, including in branch offices.
- Use platforms that facilitate frequent contact between teams in different countries.
- Build diverse, multinational teams in all functions, including the back office.
- Test the entire workforce to identify strategic weaknesses in English.
- Train employees using a role-specific English curriculum.
- Leverage technology to bring flexible learning at scale.
- Set minimum standards of English proficiency for different roles, and test that those standards are being met.
- Hire strong English speakers.
- Reward employees who invest time in improving their English.
- Encourage executives and managers to lead by example and share their experiences as English learners.

For governments and education authorities
- Consider the hours available in the curriculum and the proficiency level achievable for each major educational milestone.
- Use large-scale assessment of both teachers and students to benchmark a starting point and track progress over time.
- Adjust entrance and exit exams so that they evaluate communicative English skills.
- Include English in the training regimen for all new teachers.
- Re-train English teachers in communicative teaching methods if they were initially trained using other methods.
- Ensure that English is taught only by people who speak the language well enough to instruct in it.
- Set a minimum level required to teach English, test instructors regularly, and train those who miss the mark.

For teachers, schools, and universities
- Teach children to read and write in their own native language first.
- Assess the English skills of all public servants and provide training as necessary, not only for their current jobs, but also for their careers.
- Provide English language instruction in job centers and unemployment reduction programs.
- Give adults access to lifelong learning programs.
- Ensure that government-funded adult language courses are long enough and intensive enough for learners to meet their goals.
- Develop standardized micro-credentials that certify course quality and improve skill portability.
- Allow TV shows and movies to be shown in their original language, with subtitles rather than dubbing.

For individuals
- Teach English using a communication-based methodology.
- Give students frequent opportunities to speak English through activities like English clubs, theme days, classroom twinning, school trips, and guest speakers.
- Provide a forum for teachers to share best practices and get advice about teaching English effectively.
- Give teachers a straightforward path to improve their own English.
- Include English language requirements for all university majors.
- Allow subject classes to be taught in English if both the students and the professor meet the requisite English level.
- Play the long game: plan for the hundreds of hours it takes to move from one proficiency level to the next.
- Be aware of growing competence at different stages and celebrate your successes.
- Study English every day, even if only for a few minutes.
- Study in sessions of 20-30 minutes rather than for hours at a time.
- Set specific, achievable goals and write them down.
- Memorize vocabulary relevant to your job or field of study and begin using it immediately.
- Practice speaking, even if it’s just reading a book aloud.
- Watch TV, read, or listen to the radio in English.
- When traveling to an English-speaking country, speak as much as possible.
About the Index

Methodology
This edition of the EF EPI is based on test data from more than 2,200,000 test takers around the world who took the EF Standard English Test (EF SET) or one of our English placement tests in 2019.

The EF Standard English Test (EF SET)
The EF SET is an online, adaptive English test of reading and listening skills. It is a standardized, objectively scored test designed to classify test takers’ language abilities into one of the six levels established by the Common European Framework of Reference (CEFR). The EF SET is available to any Internet user for free. For more information about the research and development of the EF SET, visit www.ef.com/about.

EF EPI 2020 scores have been found to correlate strongly with TOEFL iBT 2018 scores (r=0.79) and IELTS Academic Test 2018 scores (r=0.68). These correlations show that, while these tests have different methods, they are interested in pursuing language study and are included in the Index, but in most cases the number of test takers was far greater. The Maldives and Libya were included in the previous edition of the EF EPI but did not have enough test takers to be included in this edition.

Test Takers
Although the sample of test takers for the EF EPI is biased toward respondents who are interested in learning English or are curious about their English skills, the sample is balanced between male and female respondents and represents adult language learners from a broad range of ages.
• Female respondents comprised 54% of the overall sample.
• The median age of adult respondents was 26.
• 79% of all respondents were under the age of 35, and 94% were under the age of 60.
• The median age of male respondents was 27, slightly higher than the median age of female respondents, which was 25.

Only cities, regions, and countries with a minimum of 400 test takers were included in the Index, but in most cases the number of test takers was far greater.

Sampling Biases
The test-taking population represented in this index is self-selected and not guaranteed to be representative. Only those who want to learn English or are curious about their English skills will participate in one of these tests. This could skew scores lower or higher than those of the general population. However, there is no incentive for test takers to inflate their scores artificially on these low-stakes tests by cheating, as the results are purely for personal use.

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The EF SET is free and online, so anyone with an Internet connection can participate.
Almost all of our test takers are working adults or young adults finishing their studies. People without Internet access would be automatically excluded. The EF SET site is fully adaptive and 30% of test takers complete the exam from a mobile device.

In parts of the world where Internet usage is low, we would expect the impact of an online format to be strong. This sampling bias would tend to pull scores upward by excluding poorer and less educated people. Nevertheless, open access online tests have proven effective in gathering very large amounts of data about a range of indicators, and we believe they provide valuable information about global English proficiency levels.

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EF Education First
Founded in 1965, EF’s mission is to “open the world through education.” EF is the Official Language Training Partner for the Tokyo 2020 Olympic and Paralympic Games. The EF English Proficiency Index is published by Signum International AG.

Score Calculation
To calculate an EF EPI score, we used weighted components which include English tests and the EF EPI from 2019. Inclusion of the previous year’s Index helps to stabilize scores year over year, but test takers from the previous year are not counted in the total test taker count for the current year. Regional averages are weighted by population.
For the first time this year we have moved to an 800 point scale aligned strictly to the CEFR. The aim of this new scale is to eliminate confusion between the EF EPI and the EF SET. The two have always been distinct but were both scored out of 100 until this year. In addition, the EF EPI was often misinterpreted as a percentage. The new scale clears up these ambiguities.

Based on score thresholds, we assign countries, regions, and cities to proficiency bands. This allows recognition of clusters with similar English skill levels and comparisons within and between regions.
• The Very High Proficiency band corresponds to CEFR levels C1 and C2.
• The High and Moderate Proficiency bands correspond to CEFR level B2, with each EF EPI band corresponding to half of the CEFR level.
• The Low Proficiency band corresponds to the upper half of CEFR level B1.
• The Very Low Proficiency band corresponds to the lower half of CEFR level B1 and A2.

Other Data Sources
This EF EPI does not aim to compete with or contradict national test results, language polling data, or any other data set. Instead, these data sets complement each other. Some are granular but limited in scope to a single age group, country, region, or test taker profile. The EF EPI is broad, examining working-aged adults around the world using a common assessment method. There is no other data set of comparable size and scope, and, despite its limitations, we, along with many policymakers, scholars, and analysts, believe it to be a valuable reference point in the global conversation about English language education.

The EF EPI is created through a different process from the one used by public opinion research organizations such as Euromonitor and Gallup, or by the OECD in skills surveys such as PISA and PIAAC. These studies select survey participants using age, gender, level of education, income, and other factors. Their survey panels tend to be small, with at most a few thousand participants. Because they have been composed using complex sampling methods, they are considered representative of the entire population. Unfortunately, no such survey of English skills has ever been performed at an international level.

Another source of data about English proficiency comes from national education systems. Many schools test the English skills of every high school student or university applicant using a standardized national assessment. The results may or may not be made public, but educators and government officials use the data to assess the efficacy of education reform and pinpoint areas for improvement. Unfortunately, those national assessments are not comparable to other, and they are not administered to adults, so while they give a good indication of English proficiency among high school students in one part of the world, they cannot be used for international comparisons, nor can they tell us much about adult English proficiency levels.

Related EF EPI Reports
The EF EPI research series has two separate reports: this main EF EPI report, which is published annually and looks at adult English proficiency; and the EF EPI for Schools (EF EPI-s), which is published biannually and looks at English proficiency among secondary school and university students. This year, we are publishing the EF EPI 2020 edition. All EF EPI reports are available for download at www.ef.com/epi.

EF Education First
EF Education First (www.ef.com) is an international education company that focuses on language, academics, cultural exchange, and educational travel programs. Founded in 1965, EF’s mission is “opening the world through education.” EF is the Official Language Training Partner for the Tokyo 2020 Olympic and Paralympic Games. The EF English Proficiency Index is published by Signum International AG.
### About EF EPI Proficiency Bands
The EF English Proficiency Index places the surveyed countries and territories into five proficiency bands, from Very High to Very Low. The bands make it easier to identify countries and regions with similar skill levels and to draw comparisons between and within regions.

In the chart on the right, we give examples of tasks that an individual could accomplish at each proficiency band. The selection of tasks is not meant to be exhaustive, but it is a useful reference for understanding how skills advance across the bands.

It is important to keep in mind that a proficiency band merely indicates the level of the “average” person. The EF EPI seeks to compare countries and territories, which necessitates overlooking individual strengths and weaknesses.

### CEFR Levels and Can-Do Statements

**Proficient User**

- **C2**
  - Can understand with ease virtually everything heard or read.
  - Can summarize information from different spoken and written sources, reconstructing arguments and accounts in a coherent presentation.
  - Can express himself/herself spontaneously, very fluently, and precisely, differentiating finer shades of meaning even in more complex situations.

- **C1**
  - Can understand a wide range of demanding, longer texts, and recognize implicit meaning.
  - Can express himself/herself fluently and spontaneously without much obvious searching for expressions.
  - Can use language flexibly and effectively for social, academic, and professional purposes.
  - Can produce clear, well-structured, detailed text on complex subjects, showing controlled use of organizational patterns, connectors, and cohesive devices.

**Independent User**

- **B2**
  - Can understand the main ideas of complex text on both concrete and abstract topics, including technical discussions in his/her field of specialization.
  - Can interact with a degree of fluency and spontaneity that makes regular interaction with native speakers quite possible without strain for either party.
  - Can produce clear, detailed text on a wide range of subjects and explain a viewpoint on a topical issue, giving the advantages and disadvantages of various options.

- **B1**
  - Can understand the main points of clear standard input on familiar matters regularly encountered in work, school, leisure, etc.
  - Can deal with most situations likely to arise while traveling in an area where the language is spoken.
  - Can produce simple connected text on topics that are familiar or of personal interest.
  - Can describe experiences and events, dreams, hopes, and ambitions and briefly give reasons and explanations for opinions and plans.

**Basic User**

- **A2**
  - Can understand sentences and frequently used expressions related to most relevant areas (e.g. very basic personal and family information, shopping, local geography, employment).
  - Can communicate during routine tasks requiring a simple and direct exchange of information on familiar matters.
  - Can describe in simple terms aspects of his/her background, immediate environment, and matters in areas of immediate need.

- **A1**
  - Can understand and use familiar everyday expressions and very basic phrases aimed at the satisfaction of needs of a concrete type.
  - Can introduce him/herself and others and can ask and answer questions about personal details such as where he/she lives, people he/she knows, and things he/she has.
  - Can interact in a simple way provided the other person talks slowly and clearly and is prepared to help.

Quoted From the Council of Europe

All countries and regions in the EF EPI fall into bands corresponding to levels A2-C1.
A look at changes in English skills over the past year:

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EF EPI Country and Region Rankings

APPENDIX D

EF EPI

Country and Region Rankings

A look at changes in English skills over the past year:
APPENDIX E

Selected References


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